

## **Chapter 8 Recommended Changes**

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#### **Town of Richmond**

The Town of Richmond is located on Herman's east side. The Town's population was 1,719 in 2000, an 8 percent increase from 1990. The Town adopted the *Town of Richmond Land Management Plan* in 2000, prepared with the assistance of the East Central Wisconsin Regional Planning Commission. The *Plan* recommends that the majority of future development be limited to the sewer service area, located near the Wolf River. Little development is planned for land near the Town of Herman border other than that allowed in agriculturally-zoned areas. The Town of Richmond is under Town zoning, not Shawano County zoning. ~~Because Richmond was not in the process of preparing a comprehensive plan under State requirements at the time Herman's plan was adopted, it may do some additional planning in the near future. The Town of Richmond adopted a Comprehensive Plan on November 9, 2009.~~ The two towns should continue to talk in order to understand future plans to avoid or resolve any potential future conflict.

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#### **Village of Gresham**

The Village of Gresham is located adjacent to the Town's northern border. The Village's population was 575 in 2000, an 11.7 percent increase from 1990. ~~The Village is beginning the process of preparing a comprehensive plan, but is not participating in the Shawano Area Communities Comprehensive Planning Project. The plan did not include any preliminary recommendations at the time Herman's plan was adopted. The Village adopted a Comprehensive Plan on February 2, 2010.~~ It will be important to continue to communicate with the Village of Gresham to understand their future plans for growth and preservation, and explore opportunities to cooperate and collaborate on issues of mutual concern – given the communities' close proximity.

#### **Stockbridge-Munsee Community**

The Stockbridge-Munsee Community lies to the north of the Town. The Community's population was 1,527 in 2000, a 162.8 percent increase from 1990. The Tribe has a land use code in place that is used to help direct and regulate new development in the community. The Tribe also participated in the Shawano Area Communities Comprehensive Planning Process. The Tribe's comprehensive plan recommends preservation throughout most of its trust land, with new development focused along CTH A. There are no land use conflicts with the Town of Herman Plan. However, in conjunction with the future STH 29 improvements, an interchange is proposed at the intersection of Leopolis Road and STH 29 to provide access to the Community's casino via CTH G then CTH A. ~~The Town does not support this interchange.~~

#### **Shawano County**

Over the past fifty years, Shawano County has experienced less than average population growth when compared to the State and region. Little or no population growth occurred during the 1950s and 1960s. However, since the 1970s, Shawano County has grown at a rate slightly greater than the State average,

and slightly below the regional rate. The County's population in 2000 was 40,664, an increase of 9.4 percent from 1990. In 2000, 63 percent of the County's population was located in towns and 37 percent in cities and villages, a rate that has remained almost constant since 1950.

According to the DOA, the estimated 2005 population is 42,029, and the projected 2030 population is 46,621. In recognition of continued future growth and the stress it will place on both natural and human systems, Shawano County applied for and received a grant to complete a comprehensive plan for the County and 23 of its municipalities. This grant facilitated the Shawano Area Communities Comprehensive Planning Process, of which Herman ~~is was a~~ part. The Town worked with the County cooperatively through this process, and no conflict is anticipated during the planning period. The Town of Herman also participated~~s~~ in the re-write of the Shawano County zoning code and continues to be a part of Shawano County zoning.

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### School Districts

The majority of students in the Town attend either the Shawano-or the Gresham School District. A small area in the southwestern portion of the Town is within the Marion School District. These district boundaries are shown on Map 1. There are no conflicts between School District plans and this Town *Plan*.

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1. Work with the County Highway Department and WisDOT to maintain and improve the Town's transportation system (as discussed in detail in the Transportation chapter) including:
  - ◆ Future STH 29 improvements.
  - ◆ Town Road Standards
  - ◆ ~~Consideration of an Official Map.~~
    - ◆ Town road maintenance and upgrading.
    - ◆ Address problem intersections in the Town.
    - ◆ Consideration of design and layout standards for new Town roads.
    - ◆ ~~Consideration Enforcement of a the~~ driveway ordinance.

## Page 110 and 111

### Intergovernmental Cooperation Recommendations and Programs

Intergovernmental communication, coordination, and cooperation are critical in implementing many of the recommendations in this *Plan*. This section attempts to coordinate recommendations for adjacent

and overlapping jurisdictions, avoid inefficient or conflicting development patterns, and promote intergovernmental cooperation.

The State comprehensive planning law requires that this *Comprehensive Plan* identify existing and potential conflicts between the Town and other governmental units, and describe processes to resolve such conflicts. This planning process has been designed to avoid and minimize potential conflicts, yet some still exist. The following subsections address remaining or potential conflicts areas and potential resolution processes.

### **Between the Town Plan and County Plans**

This Town *Comprehensive Plan* is generally consistent with existing Shawano County plans and policies. Following its adoption by the Town, the Town Board supports Shawano County adoption of the Town *Plan*. Preparing the Town's and the County's plans concurrently ~~will have minimized potential~~ conflicts by providing a forum for resolution.

The Town of Herman ~~will continue to~~ cooperated with Shawano County on updating the zoning code and will continue to cooperate on other various initiatives – including updating the County's ~~zoning ordinance~~, subdivision ordinance, and working on transportation, natural resource, and economic development issues.

### **Among Town Plans**

Preparing the comprehensive plans on the same schedule through the multi-jurisdictional process ~~will has ensured~~ future consistency, and provided a forum for discussion and resolution of differences. The Town should maintain contact in the future with ~~neighboring towns the Town of Richmond, since they are not participating in the multi-jurisdictional process~~, to keep apprised of future changes to their plans that could conflict. The Town should also maintain open communication with the Town of Pella in order to learn about future development that may be proposed near Herman in the future.

### **Between the Town and the Village of Gresham**

~~As mentioned above, the Village is preparing a comprehensive plan update on the similar timeframe as the Town.~~ The Village and Town should cooperate to agree on future plans for development, including the possibility of future annexations into the Village.

A formal intergovernmental boundary/land use agreement may be a logical next step. This is particularly true if extraterritorial zoning or other types of joint decision making are proposed within the Village's extraterritorial jurisdiction.

There are two main formats for intergovernmental agreements under Wisconsin Statutes. The first is available under Section 66.0301, which allows any two or more communities to agree to cooperate for the purpose of furnishing services or the joint exercise of any power or duty authorized under State law. While this is the most commonly used approach, a "66.0301" agreement is limited by the restriction that the municipalities must be able to exercise co-equal powers. Another format for an intergovernmental agreement is a "cooperative plan" under Section 66.0307 of the Wisconsin Statutes. This approach is more labor intensive and ultimately requires State approval of the agreement, but does not have some of the limitations of the "66.0301" agreement format.